

FISCAL YEAR 2006 DEPARTMENT OF HOMELAND SECURITY APPROPRIATIONS BILL – H.R. 2360

SUMMARY

The Department of Homeland Security [DHS] appropriations bill reported to the House on 13 May 2005 (H.R. 2360; H.Rept. 109-79) provides new budget authority equal to the 302(b) suballocation for the Appropriations subcommittee on Homeland Security.

The bill is consistent with the appropriate levels in the conference agreement on the fiscal year 2006 budget resolution (H. Con. Res. 95). Therefore it complies with

provisions of the Congressional Budget Act. It also complies with provisions of the budget resolution, such as those governing advance appropriations and emergency designations.

This is the first appropriations bill pursuant to the budget resolution conference report for fiscal year 2006 (H.Con.Res. 95), and the first under the restructured appropriations subcommittee alignment.

COST OF THE LEGISLATION

The appropriations bill provides \$30.846 billion in new budget authority [BA] and \$33.226 billion in outlays for 2006 – an increase of \$1.418 billion in BA and \$3.724 billion in outlays from fiscal year 2005 (excluding one-time appropriations for Project BioShield).

As noted, BA provided by the bill is equal to the 302(b) suballocation; outlays are \$20 million below the suballocation (see Table 1 below). In total, the bill provides BA \$1.285 billion above the President's request. The bulk

of that increase results from not accepting an administration request to increase aviation security fees, which were estimated to provide a fiscal year 2006 offset of \$1.680 billion.

The bill contains one rescission of \$84 million in previously enacted discretionary BA for the Coast Guard to convert existing 110-foot patrol boats to 123-foot patrol boats; the same amount is appropriated for replacement or maintenance of the current 110-foot patrol boat fleet.

Table 1: Homeland Security Appropriations Bill ^a
(fiscal years; millions of dollars)

	2005 Spending ^b	Administration 2006	302 (b) for 2006	Bill
Budget Authority	29,428	29,561	30,846	30,846
Outlays	29,489	29,532	33,233	33,213

^a Excludes emergency-designated appropriations.

^b Excludes \$2.508 billion in fiscal year 2004 advance appropriations for BioShield and all BioShield outlays.

COMPLIANCE WITH THE BUDGET RESOLUTION

The bill is consistent with the appropriate levels in the conference agreement on the fiscal year 2006 budget

resolution (H. Con. Res. 95). Therefore it complies with provisions of the Congressional Budget Act.

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The bill does not contain advance appropriations or emergency designations, the use of which are governed by

the budget resolution. Therefore the bill also complies with the budget resolution.

Table 2: Discretionary Spending in the Homeland Security Appropriations Bill
(in millions of dollars)

	2005 Budget Authority ^a	2005 Outlays ^a	2006 Budget Authority	2006 Outlays	Difference BA	Difference Outlays
Border and Transportation Security	12,199	11,655	13,559	13,119	1,360	1,464
Coast Guard	6,321	6,047	6,444	6,406	123	359
Department Management	4,337	3,261	4,170	4,262	-167	1,001
Emergency Preparedness and Response	3,144	5,608	3,037	6,026	-107	418
Science and Technology	1,116	691	1,340	1,120	224	429
Secret Service	1,176	1,172	1,233	1,227	57	55
Information Analysis and Infrastructure Protection	894	822	861	834	-33	12
Citizenship and Immigration Services . . .	160	152	120	136	-40	-16
Inspector General	82	82	83	83	1	1
Other	-1	-1	-1	0	0	1
Total	29,428	29,489	30,846	33,213	1,418	3,724

^a Does not include BioShield.

DISCUSSION

The bill provides \$30.846 billion in budget authority for operations and activities of the Department of Homeland Security [DHS] in fiscal year 2006, an increase of \$1.418 billion above the fiscal year 2005 enacted levels (see Table 2 above). The BA provided in this bill is \$1.285 billion above the President's request.

As shown in Table 2, the bulk of the year-over-year increase is for Border and Transportation Security. Of the total increase of \$1.36 billion, \$626 million is for Immigration and Custom Enforcement salaries and expenses. This funding will provide for additional Border Patrol Agents, and is \$172 million above the President's request. The \$13.559 billion in BA provided for Border and Transportation Security is \$1.928 billion above the President's request (of which \$1.680 results from not increasing the airline security fee).

A larger percentage increase, though much smaller in dollar terms, is provided for Science and Technology. The bulk of the \$224 million increase from 2005 is for Research, Development, Acquisition, and Operations, which is to develop and deploy capabilities to thwart future and emerging threats. The \$224-million increase is similar to the Administration's requested increase of \$252 million for this function.

Most other functions covered by the bill are also funded at levels similar to the request. The exception is the Coast Guard, which is funded at \$123 million above 2005 levels, but \$503 million below the President's request. The bulk of this reduction below the request (\$466 million) is in the Deepwater program, which is a comprehensive program developed before September 11, 2001 for replacement of the Coast Guard's fleet.

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